ccNSO PDP Review Mechanism & Retirement

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Topics to be covered

- Issue Report
- Principles to guide development of policy and interpretation
- Review mechanism
- Retirement
- PDPs Matters
- References

Requirements Issue report

- Description of Issues
- General Counsel opinion on scope
 - ICANN Mission & lasting value & in scope Annex C Bylaws
- 1 or 2 PDPs
- Recommendation Task force or Working Group
- Tentative timeline
- View on anticipated Board view

Current Status

- Identification of issues
- One or two PDP
- Task force or WG
- Request Council to include community in drafting WG charters

Principles to guide development of policy and interpretation

- Security and Stability of DNS is paramount
- Subsidiarity principle
- Policies should not be intended to, or should not be taken to, constrain or limit applicable law of in the country or territory represented by the particular two-letter code or IDN string, or in the state of incorporation/place of business of the IANA operator.
 - FOI principle
- Policies not to be applied retro-actively/ grandfathering of legacy cases
- Transitional arrangement (pending cases to be grandfathered)

Review Mechanism

Context Review Mechanism

- RFC 1591 Section 3.4
 - the Internet DNS Names Review Board (IDNB), a committee established by the IANA, will act as a review panel for cases in which the parties [BB: the Significantly Interested Parties] can not reach agreement among themselves. The IDNB's decisions will be binding.
 - Section 3.4 RFC 1591 is about the definition and role of Significantly Interested parties.
- Fol Wg
 - The FOI WG believes it is consistent with RFC 1591 (section 3.4) and the duty to act fairly to recognize the manager has the right to appeal a notice of revocation by the IANA Operator to an independent body.
- ICANN Bylaws:
 - (d) Notwithstanding any other provision in this <u>Section 4.2</u>, the scope of reconsideration shall exclude the following:
 - (i) Disputes relating to country code top-level domain ("ccTLD") delegations and re-delegations;

High Level Issue list Review Mechanism: Scope of Review Mechanism

- Which decisions and/or actions should be subject to a review mechanism?
- Who's decisions and/or actions should be subject to a review mechanism?
- Should review Mechanism be applicable / open to all ccTLDs?
- What will be result / scope of the review decision? What powers will be bestowed upon review panel?
- Binding or non-binding?

High Level Issue Review mechanism: Standing at review mechanism

- Who will have standing at a review mechanism?
 - Dependent on process/procedure (delegation, revocation, transfer, retirement)/
 - Entities
 - Only ccTLDs
 - Significantly Interested parties
- What are the grounds?

High Level Issues Review Mechanism: Rules and structure of review mechanism

- What set of procedural rules should be used?
 - IRP, ICC, other?
- Timelines?
 - When does a decision become effective
 - Impact of procedure
- Structure of panel and requirements and selection of panelist
 - Pool of panelist? Standing panel
 - Selection by litigating parties
- Include injunction or summary proceedings?
- Costs of proceedings:
 - who will have to pay for proceeding?
 - Who has to pay for maintaining structure

Retirement of ccTLDs

Context Retirement (1) DRD WG report 2011

- No policy in place
- Limited number of cases

Context Retirement (2): Past cases

• .UM case

- At request of ccTLD manager and government
- No registrations at time of request and decision (2007)
- Current status IANA Root Zone Database: Not assigned
- Current status ISO 3166-1: Assigned

.AN case

- Netherlands Antilles ceased, restructuring of Kingdom of Netherlands (2010)
- Part of delegation of .CW delegation process 2010
- Closure of retirement process in 2015
- Current status IANA Root Zone Database: retired
- Current status ISO 3166-1: Transitionally reserved (assigned-> transitionally reserved)

Context Retirement (3)

YU

- Break-up of Yugoslavia
- Part of delegation of .RS delegation process
- Process initiated in 2007 (with the delegation of .rs) and completed in 2009
- Current status IANA Root Zone Database: not included in IANA Root Zone Database
- Current status ISO 3166-1: Transitionally reserved (assigned->transitionally reserved)

High Level Issues retirement: What are condition for Retirement

- Consistency of terminology
 - See summary of cases
- What triggers a retirement?
 - Change in ISO 3166-1?
 - Substantial Change of name in case of IDN ccTLD?
 - Change of status (from Assigned / to?
- Who triggers retirement process?
 - IANA Function operator?
 - ICANN?
 - ccTLD manager? Government?
 - Significantly Interested parties? Is there an impact on SIP

High Level Issues retirement: other issues

- Consistency of terminology
 - See cases
- When/under what conditions may a ccTLD be retired?
 - No more domain names under management?
 - Agreement to retire by Significantly Interested Parties
- Conditionality to a delegation of subsequent ccTLD?
 - Retirement .YU -> part of delegation .RS
 - Retirement .AN -> part of delegation .CW
- Compliance with conditions?
 - Who does monitoring, if any?
 - Any consequences non-compliance?

PDP Matters

One or two PDPs: Assumptions

- Review mechanism on decisions delegation, revocation, transfer and retirement partly dependent on output work on retirement
- PDP is organised by using WGs (not a taskforce)
- Pool of volunteers limited
- Most volunteers will be active in both work streams

Method (1) Single PDP, two working groups

- Charter two working groups
- Working groups to develop recommendations
- Working Group 1: Develop recommendations around retirement of ccTLDs
- Working group 2: Develop recommendations for a review mechanism for decisions on delegation, revocation, transfer and retirement of ccTLDs.
- Total package (output WG 1 and 2) subject to members vote

Method (2) two PDPs

- Launch 2 PDPs
- PDP 1 on retirement of ccTLDS
 - one working group
 - Launch first PDP on retirement
 - Launch second PDP when Final report is adopted by members
- PDP 2 on review mechanism decisions delegation, revocation, transfer and retirement of ccTLDs

Tentative Recommendation: One (1) PDP

- More flexibility to align Review Mechanisms with Retirement recommended policy
- More flexibility in total timeline
- Run WG in Parallel, when needed and feasible, determined by community
- One members vote on total package

Task Force or WG (1)

- Task Force specified in Annex B,
- The Council must:
 - Identify Task Force members (including two Representatives of the Regional Organizations) and formally request the GAC participation);
 - Develop a charter or terms of reference that must specify:
 - The issues to be addressed by the Task Force;
 - The time line to be followed by the Task Force;
 - Any specific instructions for the Task Force t, including whether or not the task force should solicit the advice of outside advisors on the issue.
- Assessment No experience to date with method, limited participation, no flexibility

Other Structure (WG)

- Each Regional Organization must, within the time designated in the PDP Time Line, appoint a representative to solicit the Region's view on the issue.
 - If not, explicitly inform the Counci;
- The Council must formally request the Chair of the GAC to offer opinion or advice: and
- The Council may take other steps to assist in the PDP
 - Allows for flexibility

Task force or WG?

- Issue(s) to be resolved and interests are cross-cutting
- Experience of community with working groups to address complex issues
- Conclusion/recommendation: Appoint a working group for review mechanism and retirement.
- Each WG own charter to be developed by community:
 - definition of scope and description of issues to be addressed
 - working method and schedule.

Next Steps

- Council decision: Community to Draft charter for WG 1 and 2
 - Refine Scope and description of issues
 - Working methods
- Community defines scope of issues and working methods
- Completion of Issue Report
 - Include draft charters
 - General Counsel opinion with respect to scope
- Initiation PDP

Timeline

- Council Decision 7 November: approval call for volunteers to draft charter WG 1 and 2
- Call for volunteers (14 November 2 December)
- Council to appoint drafting teams 15 December
- Issue manger prepare strawman charter
- First meetings WG January 2017 (two weekly meetings)
- Submit charters to Issue Manager for inclusion in Issue report (late February 2017)
- Council initiates PDP (March 2017)

References

- The ccNSO Delegation and Redelegation working group Final report on retirement of ccTLDs, 07 march 2011 (http://ccnso.icann.org/workinggroups/drd-wg-retirement-report-07mar11-en.pdf)
- RFC 1591 (https://www.ietf.org/rfc/rfc1591.txt)
- ISO 3166 standard (http://www.iso.org/iso/country codes)
- The ccNSO Framework of Interpretation working group Final Report, (http://ccnso.icann.org/workinggroups/foi-final-07oct14-en.pdf)
- CWG-Stewardship Final Report, Annex O: ccTLD Appeals Mechanism Background and supporting Findings Sections 1414- 1428.
- ccNSO members/ccTLD community email exchanges on survey Appeals Mechanism (2-3 March 2015)