CCWG-Accountability Draft Proposal on Work Stream 1 Recommendations

Informational Webinar
2 December 2015
Overview

Over the last year, a working group of ICANN community members has developed a set of proposed enhancements to ICANN’s accountability to the global Internet community. The Draft Proposal of Work Stream 1 Recommendations is both a call for the Chartering Organizations to consider and a public consultation.
Background

To address accountability concerns raised during initial discussions on IANA Stewardship Transition, the ICANN community requested that ICANN’s existing accountability mechanisms be reviewed and enhanced as a key part of the transition process. As a result, the Cross Community Working Group on Enhancing ICANN Accountability (CCWG-Accountability) was convened.

**Goal:** The CCWG-Accountability is expected to deliver proposals that would enhance ICANN’s accountability towards all its stakeholders

The CCWG-Accountability’s work consists of two tracks:

**Work Stream 1:** Focused on mechanisms enhancing ICANN accountability that must be in place or committed to within the time frame of the IANA Stewardship Transition

**Work Stream 2:** Focused on addressing accountability topics for which a timeline for developing solutions and full implementation may extend beyond the IANA Stewardship Transition
Draft Proposal on Work Stream 1 Recommendations

Structure:

★ Core proposal (57 pages)
★ 15 detailed annexes of proposed recommendations (including a summary)
★ 10 appendices

Translations to be provided in Arabic, Spanish, French, Russian, Chinese and Portuguese

See: https://community.icann.org/x/eLRYAw

Four Building Blocks

The CCWG-Accountability identified four building blocks that would form the mechanisms required to improve ICANN’s accountability.

1. THE PRINCIPLES
   - CHANGES TO EXISTING
   - SOME BECOME FUNDAMENTAL
   - ADDING:
     - NEW MECHANISMS
     - AOC REVIEWS
     - HUMAN RIGHTS

2. INDEPENDENT APPEALS & REVIEW MECHANISMS
   - IMPROVED IRP

3. ICANN BOARD OF DIRECTORS

4. EMPOWERED ICANN COMMUNITY
   - 5 COMMUNITY POWERS
Ensuring Community Engagement in ICANN Decision-making: Seven New Community Powers

The CCWG-Accountability has proposed a set of seven Community Powers designed to empower the community to hold ICANN accountable for the organization’s Principles (the Mission, Commitments, and Core Values).

It is important to note that the powers, as well as the launch of a Separation Cross Community Working Group (as required by the CWG-Stewardship dependencies), can be enforced by using the community Independent Review Process or the Power to recall the entire Board.
Empowering the Community through Consensus: Engage, Escalate, Enforce

In an effort to prevent disagreements between the community and ICANN Board, the CCWG-Accountability is recommending that ICANN be required to engage with the community on any key decisions it is considering such as Budgets or changing Bylaws.

Should disagreements arise, the CCWG-Accountability is proposing a series of procedures that ensure all sides have the chance to discuss any disagreements and have multiple opportunities to resolve issues before having to resort to the powers of the Empowered Community.
# Required Thresholds for Escalation Processes

<table>
<thead>
<tr>
<th>Required Community Powers</th>
<th>Should a conference call be held?</th>
<th>Should a Community Forum be convened?</th>
<th>Is there consensus support to exercise a Community Power?</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Reject a proposed Operating Plan/Strategic Plan/Budget</td>
<td>2 AC/SOs support blocking</td>
<td>3 AC/SOs support blocking</td>
<td>4 support rejection, and no more than 1 objection</td>
</tr>
<tr>
<td>2. Approve changes to Fundamental Bylaws and Articles of Incorporation</td>
<td>2 AC/SOs support approval</td>
<td>3 AC/SOs support approval</td>
<td>4 support approval, and no more than 1 objection</td>
</tr>
<tr>
<td>3. Reject changes to regular bylaws</td>
<td>2 AC/SOs support blocking</td>
<td>2 AC/SOs support blocking</td>
<td>3 support rejection, and no more than 1 objection</td>
</tr>
<tr>
<td>4a. Remove an individual Board Director appointed by a Supporting Organization or Advisory Committee</td>
<td>Majority within the appointing AC/SO</td>
<td>Majority within appointing AC/SO</td>
<td>Invite and consider comments from all SO/ACs. 3/4 majority within the appointing AC/SO to remove their director</td>
</tr>
<tr>
<td>4b. Remove an individual Board Director appointed by the Nominating Committee</td>
<td>2 AC/SOs support</td>
<td>2 AC/SOs support</td>
<td>3 support, and no more than 1 objection</td>
</tr>
<tr>
<td>5. Recall the entire Board of Directors</td>
<td>2 AC/SOs support</td>
<td>3 AC/SOs support</td>
<td>4 support, and no more than 1 objection</td>
</tr>
<tr>
<td>6. Initiate a binding Independent Review Process</td>
<td>2 AC/SOs support</td>
<td>2 AC/SOs support</td>
<td>3 support, and no more than 1 objection. Require mediation before IRP begins</td>
</tr>
<tr>
<td>7. Reject ICANN Board decisions relating to reviews of IANA functions, including the triggering of Post-Transition IANA separation</td>
<td>2 AC/SOs support</td>
<td>3 AC/SOs support</td>
<td>4 support, and no more than 1 objection</td>
</tr>
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Establishing an Empowered Community for Enforcing Community Powers

Concerns were raised that the “Sole Member” model granted a significant number of powers under California law called “statutory rights.” Commenters expressed concern that these rights, such as the ability to dissolve the corporation, could not be adequately constrained and might have unintended and unanticipated consequences.

To address these concerns, the CCWG-Accountability now recommends implementing a “Sole Designator” model. The Sole Designator has the statutory power to appoint and remove individual ICANN Board Directors or the entire Board which is a requirement of the CCWG - Accountability and the CWG-Stewardship. The CCWG- Accountability recommends that the right to inspect be granted to the Sole Designator. Legal counsel informed the group that adopting a “Sole Designator” model could effectively be implemented while meeting the community’s requirements and having minimal impact on the corporate structure of ICANN.
Removal of SO/AC-Appointed Board Director

Additional steps specific to Removal of SO/AC Appointed Director

- Chair of appointing SO/AC holds a private call with the Director
- Community Forum Chair issues a formal call for comments
- SO/ACs publish recommendations within 7 days
- Input received is sent to the appointing SO or AC and posted publicly within 7 days
- Decision to use power as an Empowered Community (7 days from the conclusion of the Comment period) is the responsibility of the appointing SO or AC only
- Appointing SO/AC responsible for naming replacement
Reject ICANN’s Budget or Strategic/Operating Plans

Additional steps specific to Rejecting ICANN’s Budget or Strategic/Operating Plans

★ Separate petition required for each Budget or Plan being challenged
★ Petitioning SO or AC required to provide rationale
★ Should annual budget be rejected, caretaker budget will be enacted (details are work in progress)
★ Budget or Strategic/Operating plan could only be challenged if significant issue(s) brought up in the Engagement Phase not addressed prior to approval
★ IANA Functions Budget to be considered as a separate budget i.e. two distinct processes:
  ○ Use of power to reject the ICANN Budget would have no impact on the IANA Budget, and a rejection of the IANA Budget would have no impact on the ICANN Budget
Enhanced Independent Review Process

The overall purpose of the Independent Review Process is to ensure that any ICANN action or inaction does not exceed the scope of its limited technical mission and complies with both its Articles of Incorporation and Bylaws.

★ Exclusion of ccTLD delegations and revocations and numbering decisions
CWG-Stewardship Dependencies

**ICANN Budget:** Community rights regarding the development and consideration of the ICANN Budget

**ICANN Board:** Community rights regarding the ability to appoint/remove Directors of the ICANN Board, and recall the entire Board

**ICANN Bylaws:** Incorporation of the following into ICANN’s Bylaws: IANA Function Review, Customer Standing Committee and the Separation Process

**Fundamental Bylaws:** All of the foregoing mechanisms are to be provided for in the ICANN Bylaws as Fundamental Bylaws

**Independent Review Panel:** Should be made applicable to IANA Functions and accessible by managers of top-level domains
Changing Aspects of ICANN’s Mission, Commitments and Core Values

The CCWG-Accountability recommends:

★ Clarifying that ICANN shall act strictly in accordance with, and only as reasonably appropriate to achieve its Mission
★ Updating the ICANN Mission statement to clearly set forth ICANN's role with respect to names, numbers, root servers, and protocol port and parameters
★ Clarify that ICANN's Mission does not include the regulation of services that use the Domain Name System or the regulation of the content these services carry or provide.
Reaffirming ICANN’s Commitment to Respect Internationally Recognized Human Rights as it Carries out its Mission

“Within its mission and in its operations, ICANN will respect internationally recognized human rights. This commitment does not in any way create an obligation for ICANN, or any entity having a relationship with ICANN, to protect or enforce human rights beyond what may be required by applicable law. In particular, this does not create any additional obligation for ICANN to respond to or consider any complaint, request or demand seeking the enforcement of human rights by ICANN.”

Bylaw proposed for adoption will not be fully executed until the Framework of Interpretation is developed

Framework of interpretation to be developed in Work Stream 2

Draft Bylaw text (below)
Enhancing the Accountability of Supporting Organizations and Advisory Committees

The CCWG-Accountability recommends:

- Including review of Supporting Organizations’ and Advisory Committees’ accountability mechanisms as part of Work Stream 1
- Reviews be incorporated into existing periodic Structural Reviews
- Structural Reviews are intended to review the performance and operation of ICANN SO/ACs
Board Obligations with regards to Governmental Advisory Committee Advice (Stress Test 18)

Proposed amendments to ICANN Bylaws Article XI, Section 2: j.

“The advice of the Governmental Advisory Committee on public policy matters shall be duly taken into account, both in the formulation and adoption of policies. In the event that the ICANN Board determines to take an action that is not consistent with the Governmental Advisory Committee advice, it shall so inform the Committee and state the reasons why it decided not to follow that advice. Any Governmental Advisory Committee advice approved by a full Governmental Advisory Committee consensus, understood to mean the practice of adopting decisions by general agreement in the absence of any formal objection, may only be rejected by a vote of two-thirds of the Board, and the Governmental Advisory Committee and the ICANN Board will then try, in good faith and in a timely and efficient manner, to find a mutually acceptable solution.”
Current CCWG-Accountability Timeline

- CCWG issues Formal Update
- Draft Proposal for Public Comment
- Detailed Report
- Annexes + Appendices
- 21-day Public Comment Period
- Distribution of staff summary
- Deadline for WP Analysis
- Send amended report back to Chartering Orgs
- Deliver Final Report to ICANN Board
- Chartering Org meeting (tentative)

All dates are tentative*
As part of Work Stream 2, the CCWG-Accountability proposes that further enhancements be made to a number of designated mechanisms and processes and to refine the operational details associated with some of its recommendations for Work Stream 1.

It is intended that Work Stream 2 will be completed by the end of 2016.
Bylaw Change Approval

PDP induced Bylaw change discussion:

An example has been raised where policymaking and the bylaws veto power might clash. Here is the scenario:

- The outcome of a PDP within a Supporting Organization could mean that some consequential changes to the ICANN bylaws were needed to implement its recommendations.
- PDP is core policy making and should not be subject to community veto.
- If the PDP did require bylaws changes, and those changes were subject to the veto, then in effect the community veto would apply to policymaking.

Proposals being discussed in CCWG-Accountability to address the issue.