

History of IG & IG Today

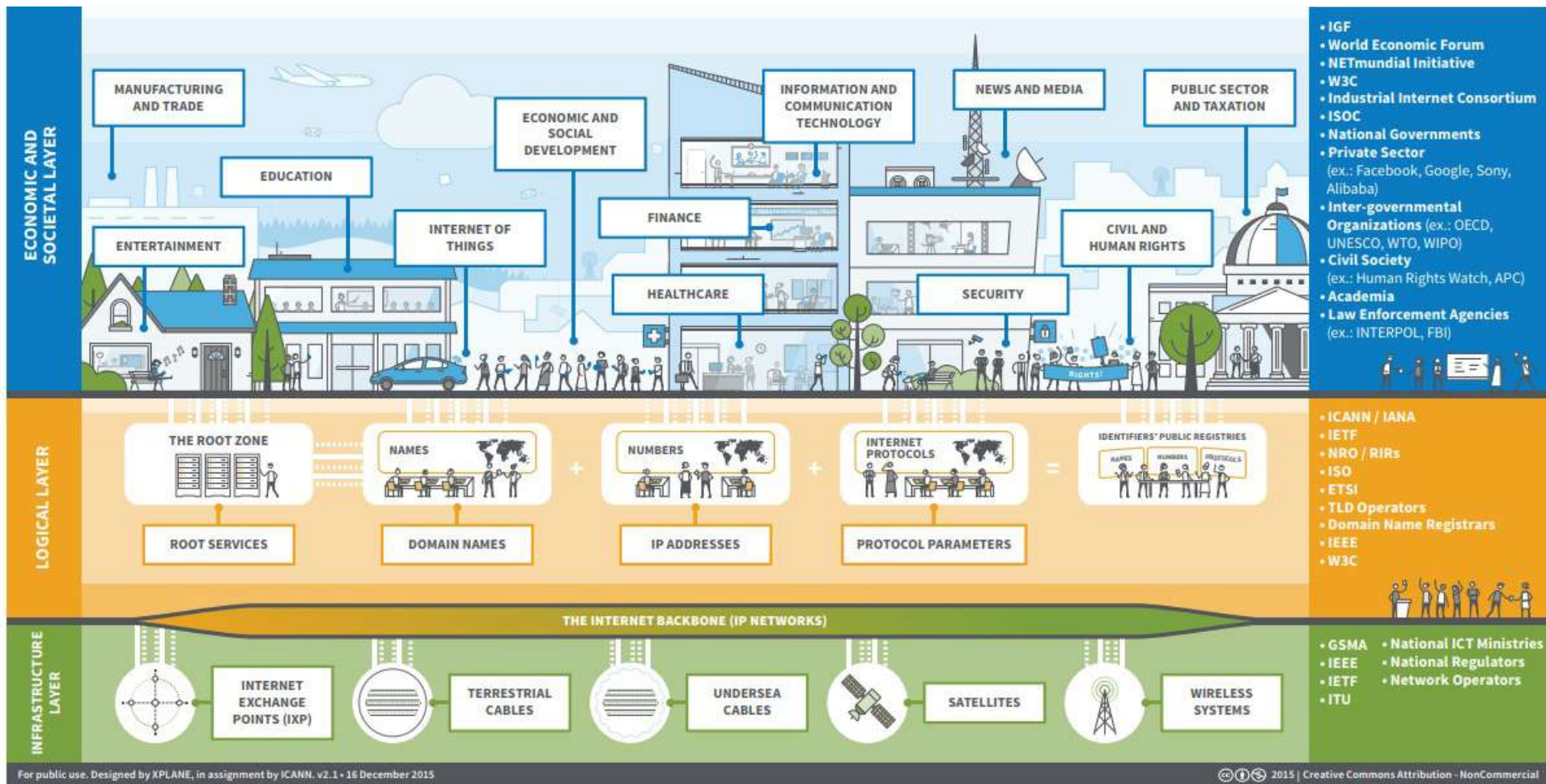
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Chair, TWNIC
Chair, APNIC

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2023 Jul 24

Governance of the Internet

No one person, government, organization, or company governs the digital space. Digital Governance may be stratified into the three layers... Solutions to issues in each layer include **policies, best practices, standards, specifications, and tools** developed by the collaborations of stakeholders and experts from actors in **business, government, academia, technical, and civil society** (ICANN, 2015)



Internet governance model

Multistakeholder model

- ICANN
- RIRs
- IETF
- ccTLDs, gTLDs, Registrars



Multistakeholder shared principles, norms, rules, decision-making procedures, and programmes that shape the evolution and use of the Internet.

Limited intervention

- UK Investigatory Powers Act
- US Rule 41
- AU Anti-encryption Law



Cyber sovereignty

- Great firewall of China
- Russia Internet Isolation Bill



Government determines cyberspace, control mechanism and cyberjurisdiction.

Case: US car seat belt

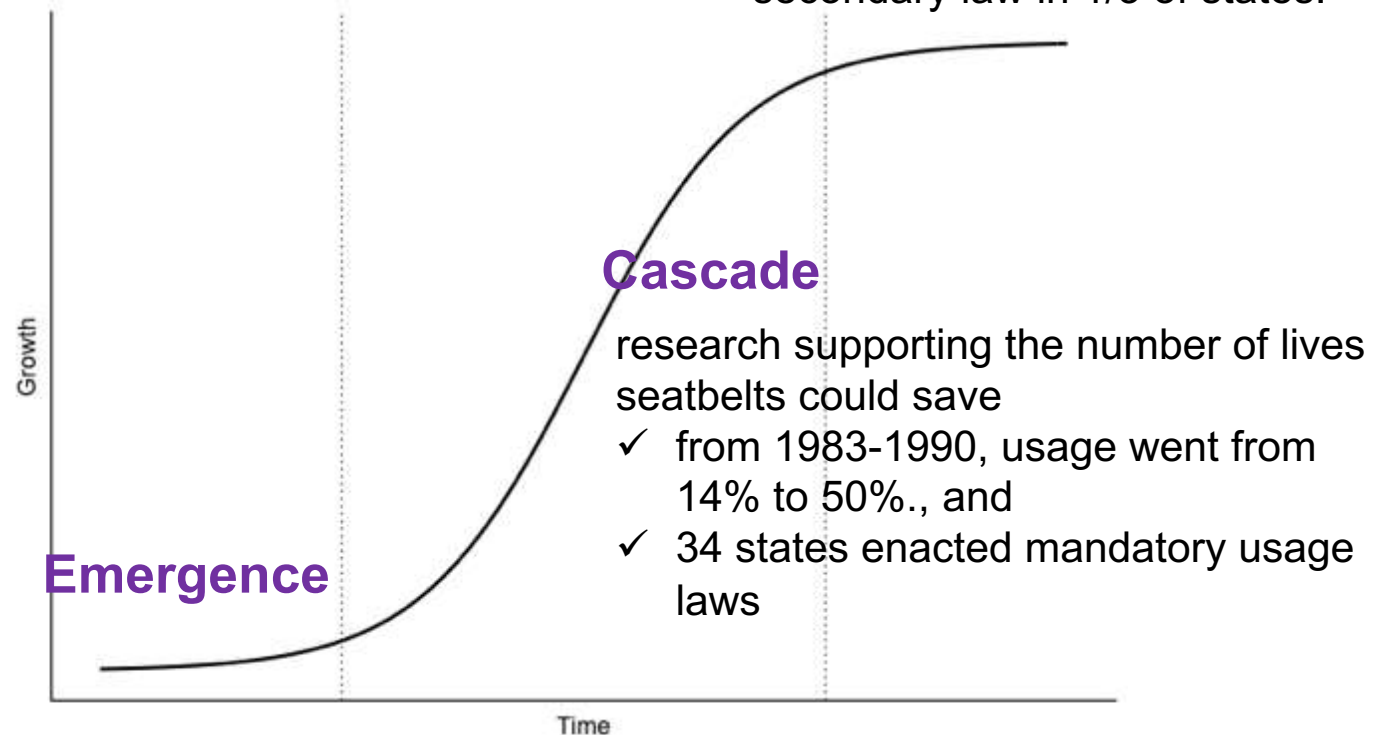


1968 – National Highway Safety Bureau requires seat belt fastening

Battles over regulation and civil liberties infringements

Entrenchment

In US, 87% of adults wear seatbelts all the time, despite it being a secondary law in 1/3 of states.



Intermediary Responsibility

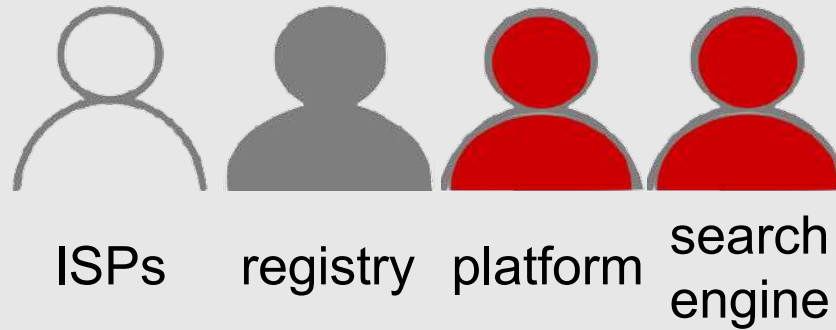
Power of Enforceability

Well-positioned to impose internet policy or regulatory functions

Internet Intermediaries

Telecommunication Act

Net neutrality,
Universal Service



CDA Sec. 230

grants legal immunity to online publishers for content provided by third parties.

Multistakeholder Model

Fiduciary duty

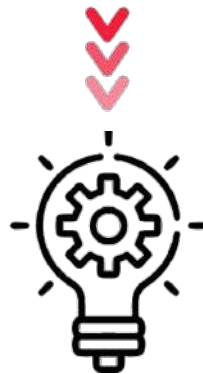
CDA Section 230

Communications Decency Act

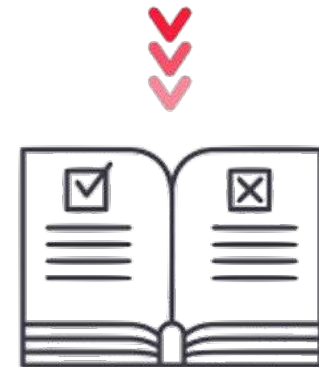
Section 230 says that **"No provider or user of an interactive computer service shall be treated as the publisher or speaker of any information provided by another information content provider"** ([47 U.S.C. § 230](#)). In other words, online intermediaries that host or republish speech are protected against a range of laws that might otherwise be used to hold them legally responsible for what others say and do. The



Protects freedom of speech

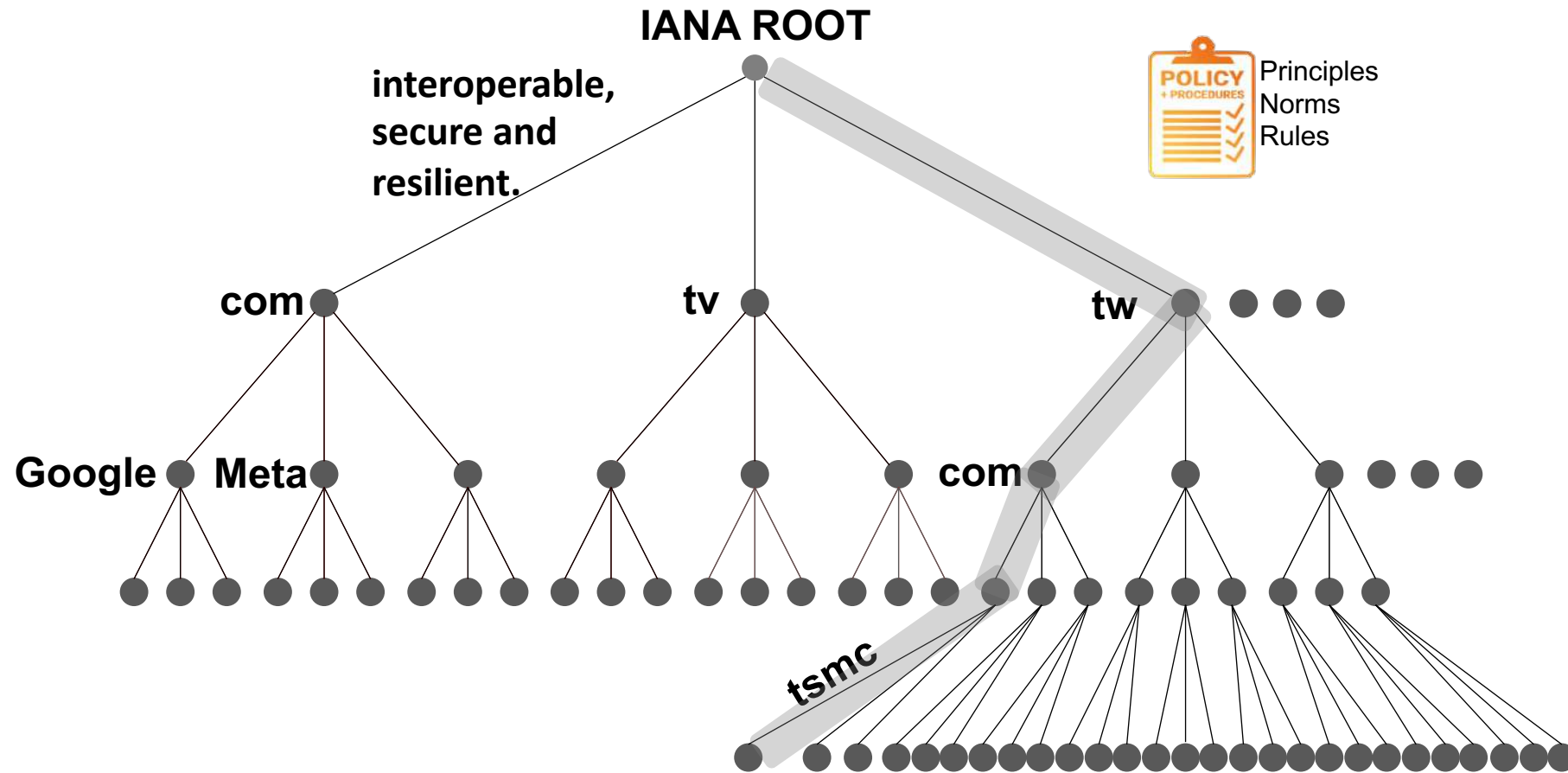


Stimulating innovations

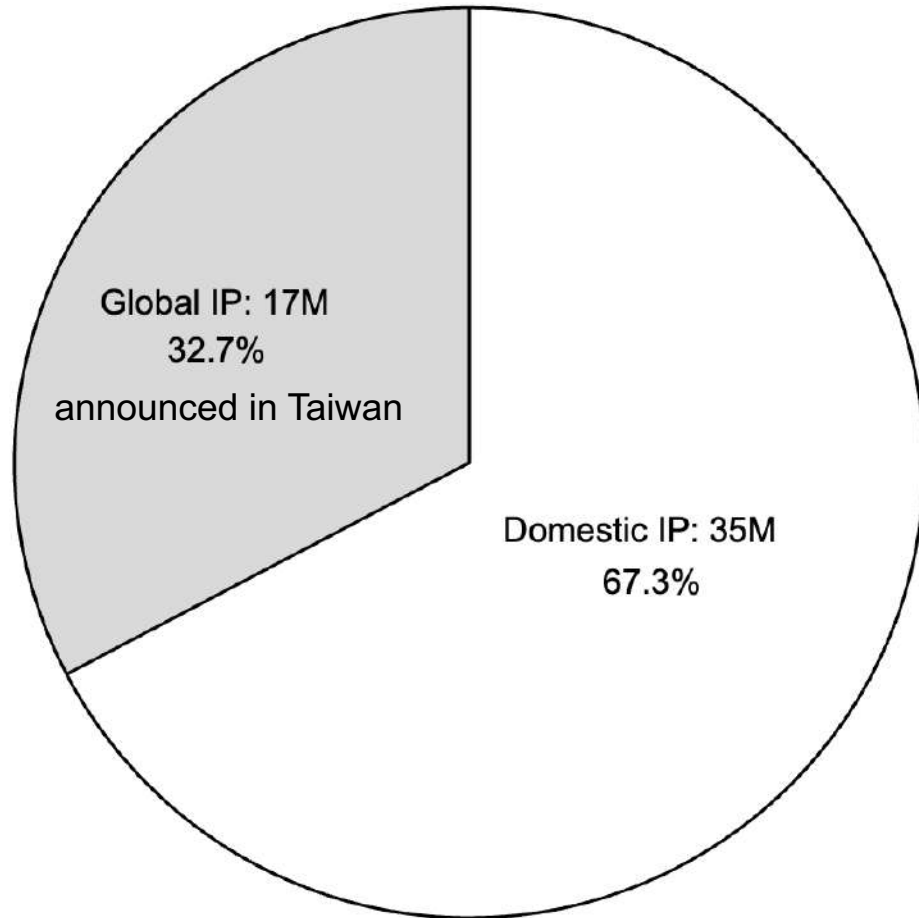


Norms (Manila Principles)

DNS architecture



Internet from different lenses



2.6 days

abuse IP life cycle



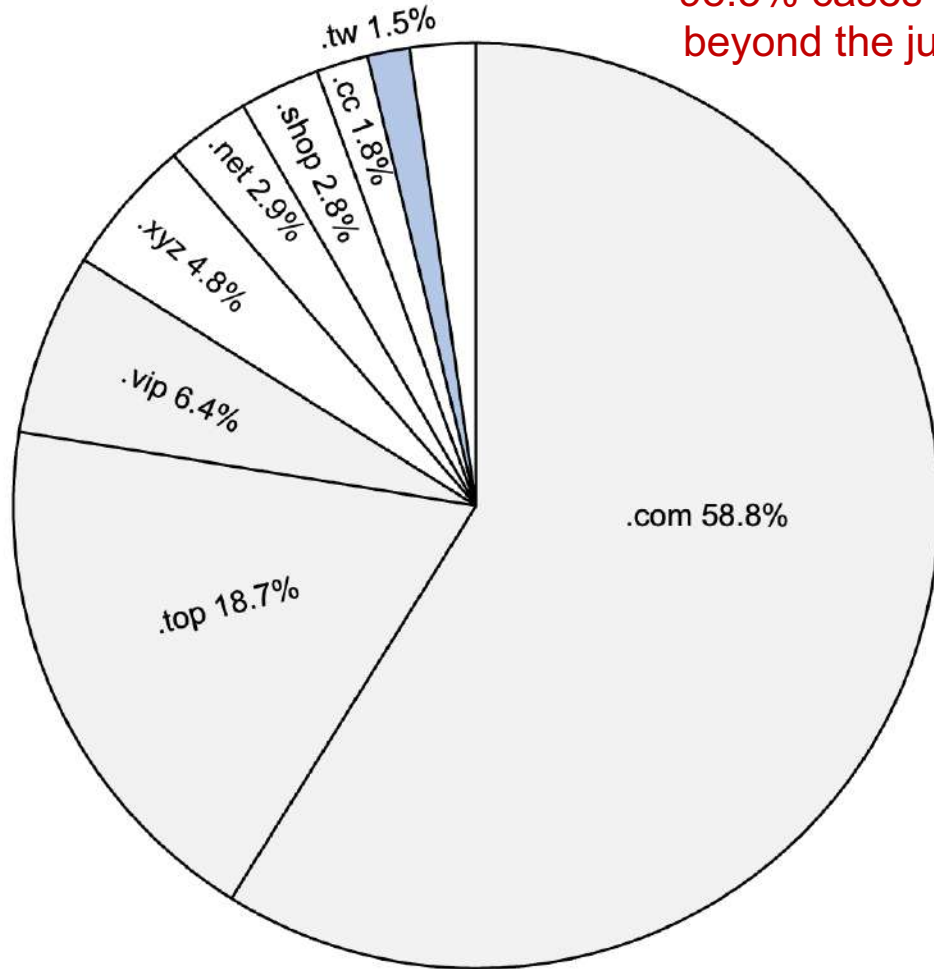
16.5 days

abuse domain life cycle

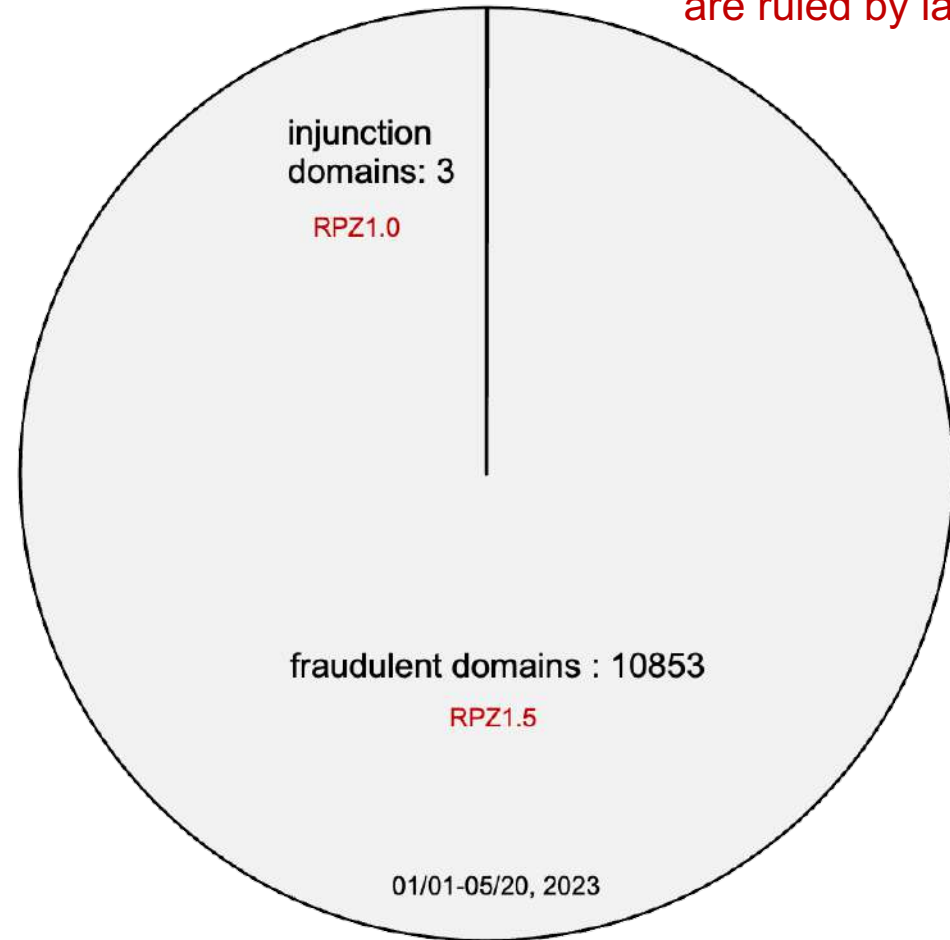


Source: TWNIC

Cybercrime statistics



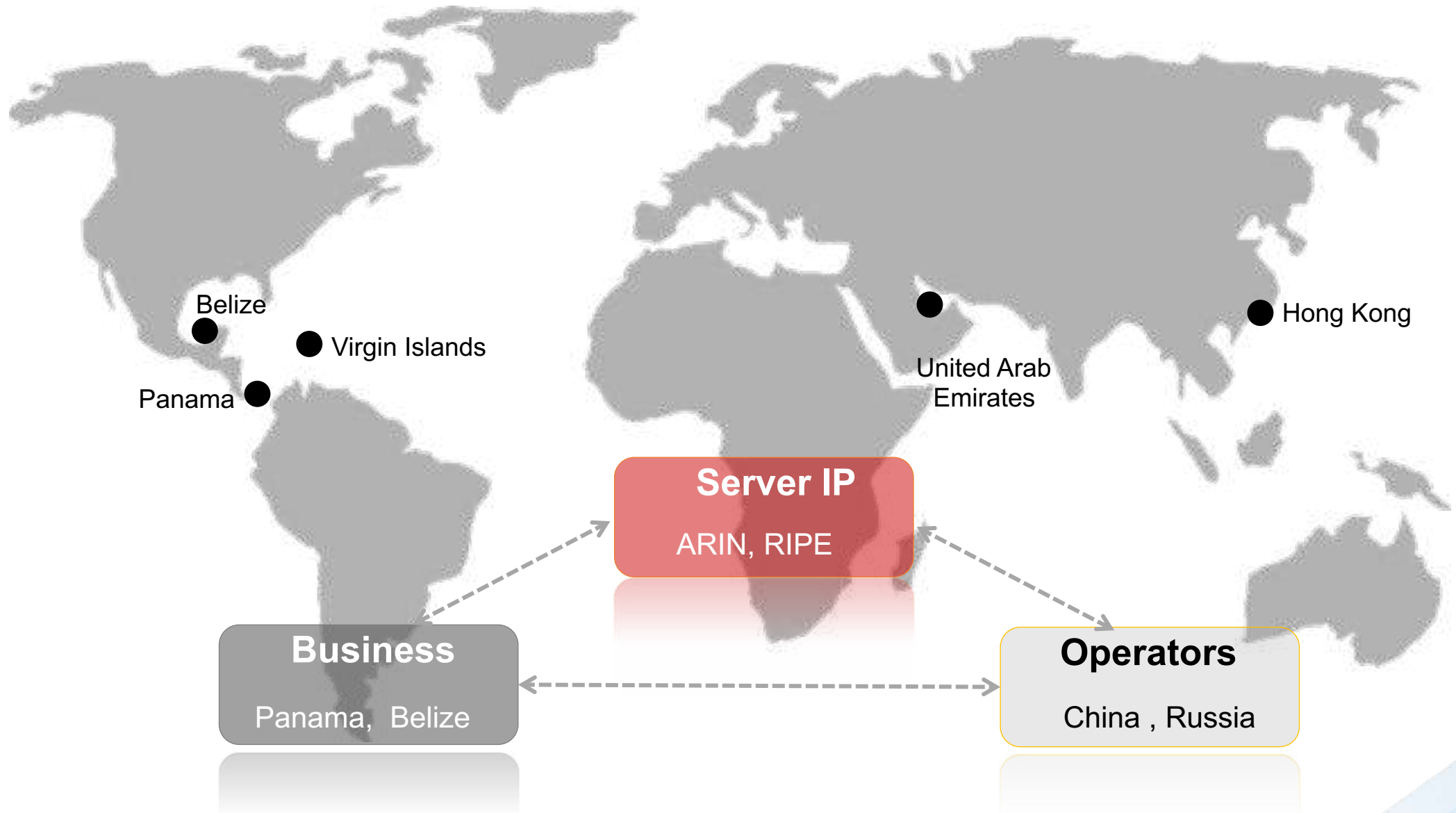
98.5% cases are beyond the jurisdiction.



0.03% of cases are ruled by law.

Source: TWNIC (CIB, MJIB, High Prosecutors Office, Court)

Cybercrime global operation



Current solutions



Borderless Internet



National laws confined to territorial limits

MLAT

- Slow and complicated



Budapest Convention

- Extremely slow and complicated
- Not scalable











Legal Cooperation

- Lack of transparency
- Evidence admissibility
- Conflicts of law



Public policy governance model

		Governance Capacity and Capability		
Private sector				
Public sector				
Governance Model	 State regulation (Neoliberalism)	Cooperation (Knill, 2002)	 Self regulation (Knill, 2002)	
		Co-regulation (Tanja Borzel, 2007)		
		Delegation (Tanja, Borzel, 2007)		



Principles
Norms
Rules



Seeking Address: Why Cyber Attacks Are So Difficult to Trace Back to Hackers

Sony, Google, RSA and now Citigroup are just some of the prominent victims of cyber attacks as defenses at large organizations prove porous and attackers elude detection

.. invasive attacks on a much regular basis, **but IP address unknown**

Internet policy development reference frameworks

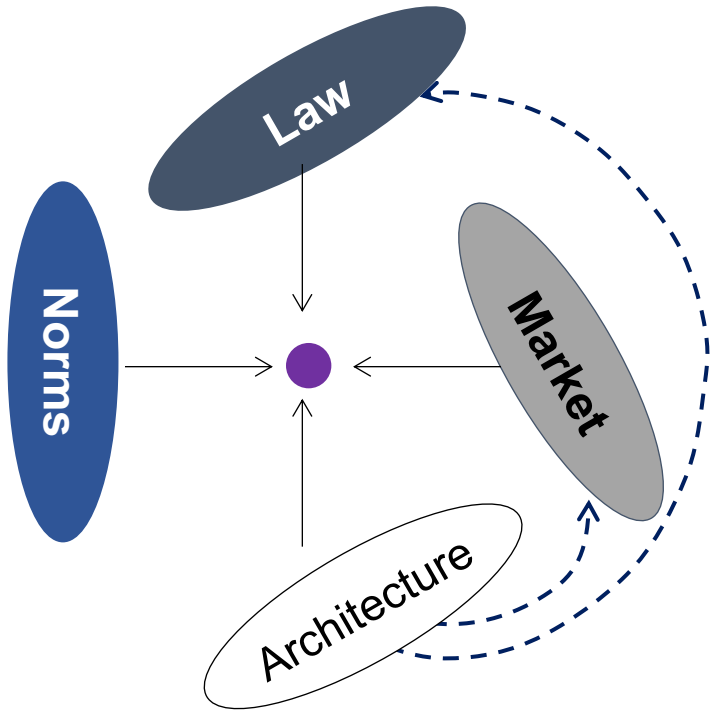
	non-enforceable policy	Enforceable norms recognized within international law
Global public goods	x	
International spaces and shared resources		x
Critical infrastructure protection		x

characteristics	ICANN	ITU	IGF	APNIC	TWNIC	IETF	NATO
multistakeholder	x		x	x	x		
bottom-up model of governance	x		x	x	x	x	
standard setting	x	x		x	x	x	
operates based on contractual compliance	x			x	x		
governmental		x					x
sets internationally enforceable obligations for states		x					x

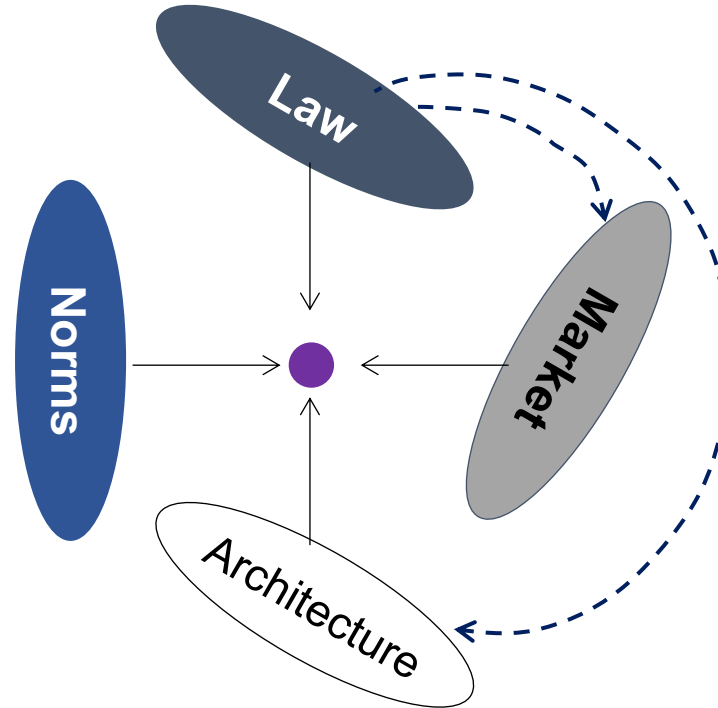
New Chicago School Theory

How to regulate cyberspace

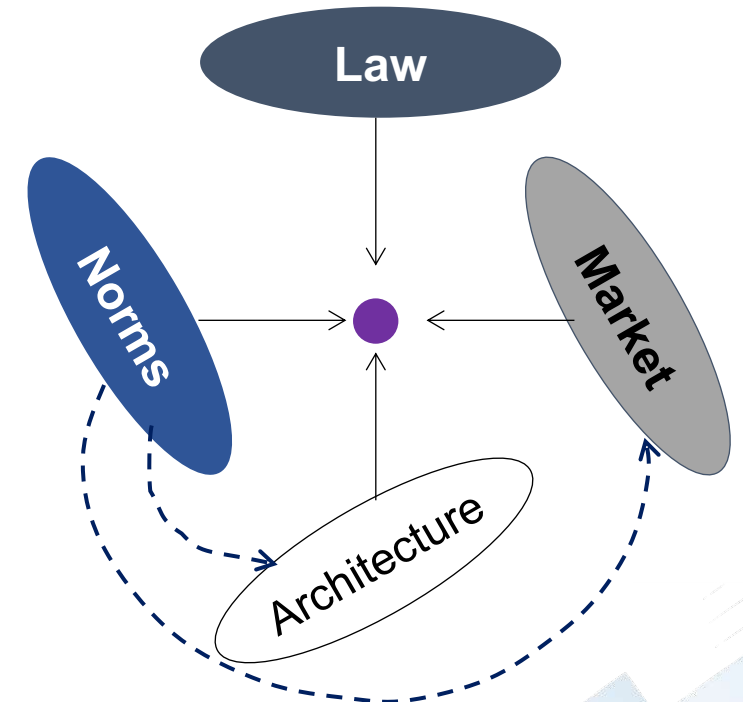
Code is Law



Law is Code



Norm is Law



Norm: shared expectations of appropriate behavior

Multistakeholder coordination 1/2



hate speech



deepfake



scam

	Effective	Quick	Simple	Precise	Proportional	Cost-Effective
ISP	✓	✗	✗	?	✗	✗
CDN	?	?	?	?	✗	✗
Hosting	✓	✗	✗	✗	✗	✗
Platform	✓	✓	✓	✓	✓	✓
Registrar	✓	✓	✓	✗	✗	✗
Registry	✓	✓	✓	✗	✗	✗

Multistakeholder coordination 2/2



C2 server




botnet



pirate site

	Effective	Quick	Simple	Precise	Proportional	Cost-Effective
ISP	✗	✗	✗	?	✓	✗
CDN	✗	?	?	?	✓	?
Hosting	✗	?	✓	✓	✓	✓
Platform	?	?	?	?	?	?
Registrar	✓	✓	✓	✓	✓	✗
Registry	✓	✓	✓	✓	✓	✓


法務部調查局

新聞活動 ▾ 工作重點 ▾ 電子書櫃及宣導 ▾ 調查人員特考 ▾ 為民服務 ▾

進階搜尋
 熱門：查察賄選 經濟犯罪防制 毒品防制 洗錢及資恐防制 鑑識科技

調查局與美國、歐洲刑警組織等31個國家共同偵破「雪崩」殭屍網路案
<http://news.ltn.com.tw/news/society/breakingnews/1904635>

法務部調查局偵辦網路犯罪及數位鑑識能力，深獲美國、歐洲刑警組織(Europol)、歐洲檢察官組織(Eurojust)肯定，經其邀請共同偵辦國際性網路犯罪。

本案歷經4年調查，德國公訴檢察署及當地警局(Lüneburg)，聯合美國、歐洲刑警組織(Europol)、歐洲檢察官組織(Eurojust)及全球執法機關瓦解了一個代號「雪崩(Avalanche)」的網路犯罪集團。該集團專門從事散布惡意程式與建立受駭中繼站之訊息傳遞平臺，進行針對性地攻擊網路銀行，估計在德國境內即已造成600萬歐元的損失，而透過「雪崩」進行的網路駭侵更造成全球數億歐元的經濟損失。

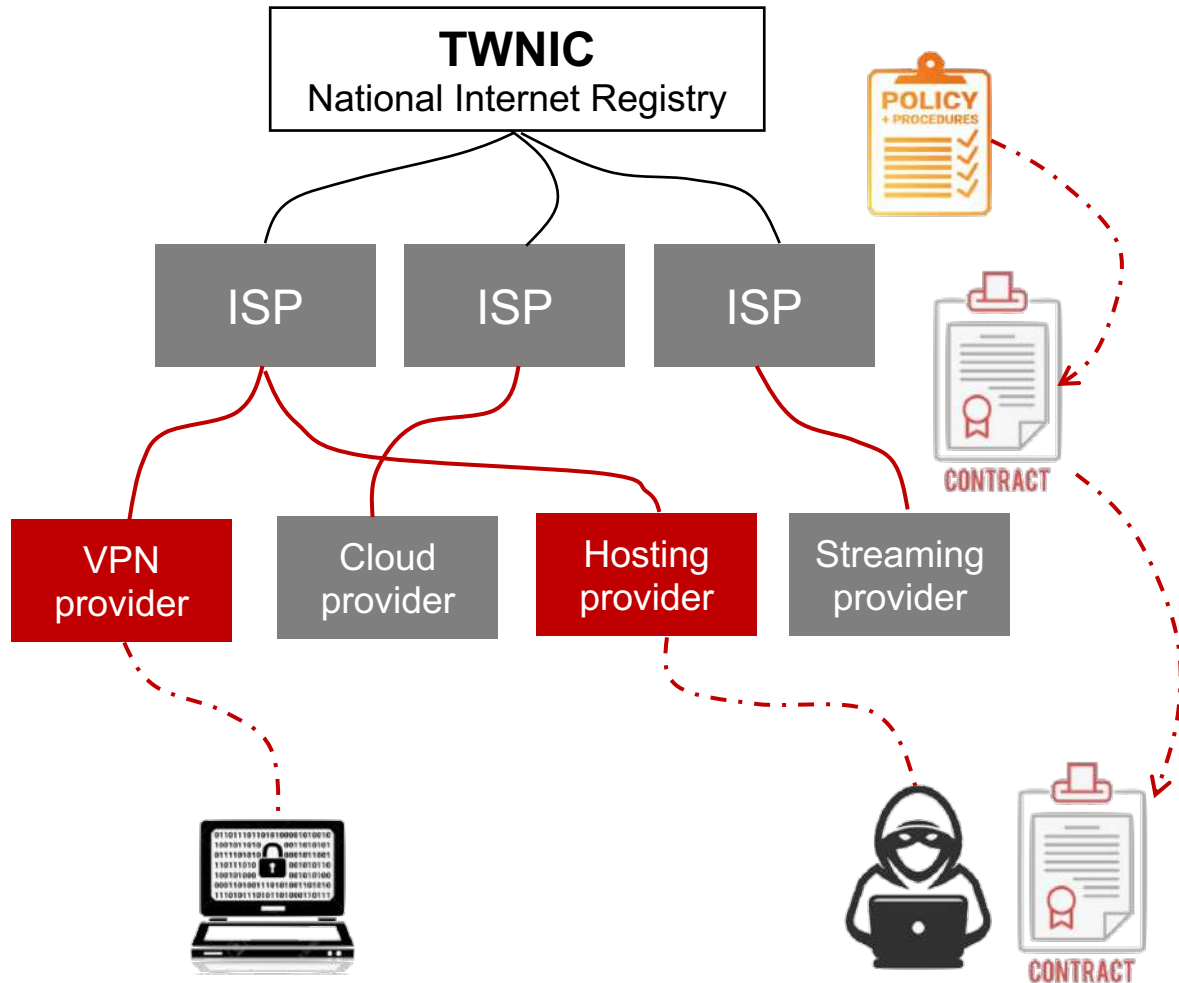
本案含我國調查局人員，全球共有31個國家執法機關派員在荷蘭海牙歐洲刑警組織成立專案組研商案情、分配任務，並定於105年11月30日13:00(UTC)(臺灣時間21時)全球同步執行收網，此次行動逮捕人數5人，搜索處所37處，扣押伺服器主機39部，強制離線伺服器主機221部，係有史以來最大型的監控惡意網路流量及打擊殭屍網路(Botnet)行動，總計超過80萬個惡意網域名稱(Domain Name)受到阻斷，國內由本局協請財團法人台灣網路資訊中心(TWNIC)同步阻斷3萬3,925筆惡意網域名稱。

台灣微軟攜手法務部調查局攻破非法IP位址 成功遏止殭屍網路肆虐

April 21, 2020



IP Address Policy



Cybercrime Mitigation Strategy

TIG Norms

- Information disclosure : address holder should be registered in WHOIS database if allocation > /30
- Abuse contact validation every 6 months

Contractual Compliance

- Inform address holder's responsibility conducting cybersecurity clearance
- deploy required measures to against cyber threats.
- transparency and accountability mechanism.

Norm Enforcement

- Q/A methodology : official notice and timely response until issue resolved.
- Address holder's resources can be frozen if it fail to fulfill contractual obligations.

DNS Operators Mutually Agreed Norms



Law

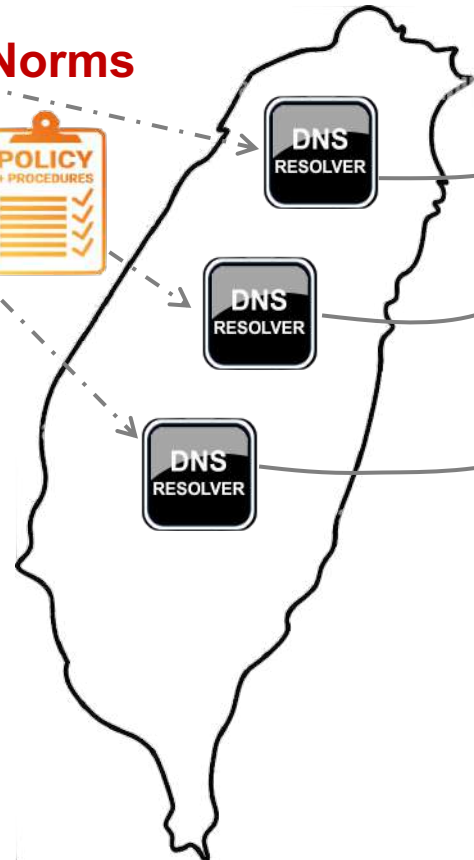
- Court order
- Injunction
- Admin sanction



Norms



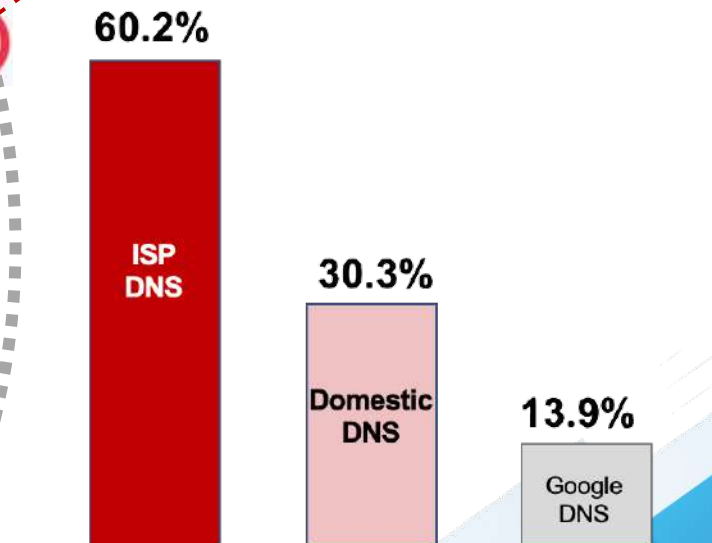
- 網路自主規範
Dispute Resolution Mechanism
- 威脅情資
Threat Intelligence Suppliers



Jurisdiction

Norms

- Potential Cyber Norms 可能自主規範
- Disrupt public order 違反公共秩序
 - Personal injury 人身傷害
 - Monetary damages 財物損失
 - Child abuse 兒少侵害
 - Illegal trades 違法交易
 - Threats of illegal activity 違法活動



Taiwan DNS Resolver Market Share²⁰ APNIC 2022/04/28

TWNIC DNS RPZ

RPZ1.0

Court Orders

Injunctions

Sanctions

RPZ1.5

Disinformation during election

Critical Financial Crime

Government Phishing Website

Scam Website

Trusted Notifiers

High Prosecutor's Office

Ministry of Justice

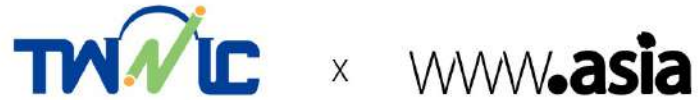
Crime Investigation Bureau

Ministry of Digital Affairs

偽冒網站偵測服務：服務架構



Multistakeholder Model Best Practice



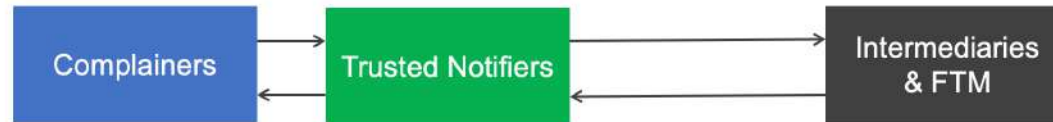
TWNIC – DotAsia Collaboration Against DNS Abuse

Expedited Response on Anti-Phishing Efforts: Mutual Recognition as Trusted Notifier
 Illegal & Fraudulent Activities including Phishing and Willful Distribution of Malware
 Future expansion to other ccTLDs & security community organizations



Value to intermediary :

- Risk reduction : better evidenced
- Cost reduction : transfer evaluation cost to TNs
- Firm value : consumer trust



Value to trusted notifier:

- Efficiency : faster
- Effectiveness : enforceability

TWNIC DNS Abuse Framework

Technical Regime

.TW DNS query : 1.7T queries =>1.2T abuse queries
TWCERT : 100K cases / month

Law Regime

Disinformation cases
notice>10000, report 2953, investigate 589, prosecutor office 93



Gap assessment

From intermediary liability to intermediary responsibility

DNS Abuse Framework

Technical abuse

- 1 malware
- 2 botnet
- 3 ransomware
- 4 phishing
- 5 spam

Cyber norms

- 1 TWNIC RPZ Norms
- 2 iWin
- 3 **Emergent abuse**
 - (1) public order
 - (2) personal injury
 - (3) monetary damages
 - (4) child abuse *
 - (5) illegal trade
 - (6) threat of illegal activity

Unlawful abuse

- 1 court orders
- 2 injunctions
- 3 sanctions

Cyber Jurisdiction

Current solutions

1. MLAT
2. Budapest Convention
 - (1) slow
 - (2) not scalable
3. Legal cooperation
 - (1) lack of transparency
 - (2) admissibility of evidences
 - (3) conflict of laws

Extraterritorial effectiveness

- 1 兒少法46 條
- 2 動保條例 38-3 條

Streamline judicial procedures

